

**INTERNATIONAL CONFERENCE ON INTERNAL DISPLACEMENT IN THE RUSSIAN  
FEDERATION  
MOSCOW, 25-26 APRIL 2002**

SPONSORED BY THE INSTITUTE OF STATE AND LAW OF THE RUSSIAN ACADEMY OF  
SCIENCES,  
“PARTNERSHIP ON MIGRATION” AND THE BROOKINGS INSTITUTION PROJECT ON  
INTERNAL DISPLACEMENT

**AGENDA**

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<b>THURSDAY 25 APRIL</b>
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**09.30 - 10.00 Registration**

**10.00 – 10.30 Opening Addresses**

*Academician Boris Topornin, Director of the Institute of State and  
Law, Russian Academy of Sciences, Moscow*

*Representatives of the Office of the President and the Commission on  
Human Rights of the President*

**10.30 – 11.00 Global Overview**

In 1992, at the request of the United Nations Commission on Human Rights, the Secretary-General appointed a representative on internally displaced persons. This session provides an overview of the problem world-wide and examines the response of the international community.

*Moderator: Academician Boris Topornin, Institute of State and Law*

*Dr. Francis Deng, Representative of the United Nations Secretary-  
General on Internally Displaced Persons*

Discussion

**11.00 – 11.20 Coffee Break**

**11.20 – 13.30 Internal Displacement in the Russian Federation**

There are nearly 500,000 internally displaced persons in the Russian Federation. This session begins with a discussion of the terminology used in regard to internal displacement and then seeks to identify the main trends in internal displacement in the country; the causes of displacement and its impact on communities and the country as a whole.

*Moderator: Mr. Richard Scott, Chief of Mission, International  
Organization for Migration, Moscow*

The issue of terminology

*Dr. Vladimir Shkolnikov, Migration Advisor, Office for Democratic Institutions and Human Rights, OSCE, Warsaw*

Overview of internal displacement in the CIS with particular reference to the Russian Federation

*Mr. Bill Frelick, Director, US Committee for Refugees, Washington, D.C.*

Forced Migration from Chechnya (1991-1994)

*Mr. Valentin I. Nitikin, President of the Committee on Nationalities, State Duma, Moscow*

Return of Ingush IDPs to North Ossetia

*Mr. Alexandre Dzadziev, Centre of Social and Humanitarian Research, Vladikavkaz*

IDPs displaced from Chechnya as of 1995 and 1999

*Ms. Marifa Soulytghova, assistant to the Deputy Head of the Government of the Republic of Ingushetia and President of the NGO "Gorianka"*

Social status of IDPs in camps in Ingushetia and Chechnya

*Ms. Lipkhan Bazeava, "Migration and Law," Nazran*

Discussion

### **13.30 - 14.45 Luncheon**

#### **14.45 – 15.45 Guiding Principles on Internal Displacement**

In 1998, the first international standards for internally displaced persons were presented to the UN Commission on Human Rights. Entitled the Guiding Principles on Internal Displacement, the Commission, Economic and Social Council and General Assembly have acknowledged them, the international humanitarian, development and human rights organizations in the Inter-Agency Standing Committee have endorsed them, and they are being widely disseminated by the UN. Regional organizations in Europe, Africa and the Americas have also acknowledged them and have been using them in their work as have many NGOs. This session reviews their origin and content, and how they are being applied worldwide.

*Moderator: Professor Elena Loukacheva, Head, Department of Human Rights, Institute of State and Law, Russian Academy of Sciences*

*Professor Walter Kälin, School of Law, University of Bern, Switzerland*

*Ms. Roberta Cohen, Co-Director, Brookings Institution Project on Internal Displacement, Washington, D.C.*

#### Discussion

#### **15.45 – 16.05          Coffee Break**

#### **16.05 – 17.30          Access to Basic Rights**

Internally displaced persons, as citizens of their countries, are entitled to a broad range of economic, social, cultural, civil and political rights. In particular, the displaced have the right to physical and legal protection and to basic material assistance (food, medicine, shelter); they are entitled to freedom of movement and residence and should be provided with all necessary documentation. This session seeks to identify and discuss the issue of access to basic rights by internally displaced persons in the Russian Federation and to identify priorities for the future. Particular attention will be paid in this session to groups among the displaced who may have particular needs.

*Moderator: Mr. Toby Lanzer, Head of Office, OCHA-Moscow*

#### Ensuring the rights of IDPs

*Representative of the Office of Mr. Vladimir Kalamonov, Special Representative of the President of the Russian Federation for Human Rights in the Republic of Chechnya*

#### Physical and legal protection

*Mr. Alexander Tcherkassov, “Memorial”*

#### Access to humanitarian assistance: food, medicine and shelter

*Mr. Henrik Villadsen, Danish Refugee Council, Moscow*

#### Freedom of movement

*Mr. Mikhail Aroutiunov, President, International Human Rights Assembly, Moscow*

#### Registration and the judicial process

*Ms. Margarita Petrosian, “Memorial”*

#### Perspectives on the development of the legal status of IDPs in the Russian Federation

*Ms. Svetlana Gannushkina, Civic Assistance Project, "Memorial,"  
Moscow*

#### Discussion

#### **17.30 – 19.00 Return or Resettlement and Reintegration**

Finding durable solutions, the ultimate goal for internally displaced persons, may be achieved when internally displaced persons are able to resume stable, secure lives by returning to their places of origin or resettling in another location in their country. This session focuses on conditions for safe and voluntary return, including the protection of returnees and questions of property restitution and compensation, and looks at alternatives to return since the search for lasting political solutions often takes time and situations of internal displacement easily can become protracted. It also looks at how poverty as experienced by internally displaced communities is often of a qualitatively different nature than for non-displaced communities and as such requires different approaches for its alleviation. It looks as well at questions of reconstruction and development.

*Moderator: Dr. Valery Tishkov, Director, Institute of Ethnology and Anthropology, Russian Academy of Sciences*

Voluntary, safe and dignified return or resettlement

*Mr. Jean-Paul Cavalieri, Protection Officer, UNHCR, Moscow*

Poverty and vulnerability of displacement

*Mr. Steven Holtzman, Senior Social Scientist, World Bank, Washington  
D.C.*

Reconstruction and development

*Mr. Vladimir Yelagin, Minister for Economic and Social Restoration in Chechnya*

Property restitution and compensation

*Mr. Sergey Yagodin, Head of Division, Office of the Commissioner on Human Rights in the Russian Federation, Moscow*

#### Discussion

#### **19.00 - 20.00 Reception**

**10.00 – 11.15            Response of National and Local Authorities**

As Guiding Principle 3 affirms, the duty and responsibility for meeting the protection and assistance needs of the internally displaced rests first and foremost with the national and, through them, local authorities. This session aims to identify the means through which the federal and local authorities in the Russian Federation are seeking to respond to the needs of their internally displaced populations and the level of success they have enjoyed, and what steps are envisaged for the future.

*Moderator: Dr. Vladimir Shkolnikov, OSCE/ODIHR, Warsaw*

Federal law and Internally Displaced Persons

*Academician Boris Topornin, Director of the Institute of State and Law, RAS*

Institutional arrangements

*Representative of the Ministry of Interior*

Response of local authorities

*Mr. Vladimir Khartchenko, Deputy Head of the Regional Office on Nationalities and Migration, Rostov-on-Don*

Discussion

**11.15 – 11.35            Coffee Break**

**11.35 – 12.45            Role of NGOs and Civil Society**

Often, the efforts of national and local government in meeting the protection and assistance needs of the internally displaced may be supplemented by the efforts of local NGOs and civil society. This session examines the role of local NGOs and civil society in the promotion of solutions and also how to strengthen their collaboration with national and local government.

*Moderator: Mr. Mikhail Aroutiunov, President, International Human Rights Assembly, Moscow*

Role of NGOs and civil society

*Dr. Natalia Voronina, “Partnership on Migration,” Moscow*

Operational problems

*Mr. Samuel Hauenstein, Project Coordinator, Medecins Sans Frontieres-Holland, Nazran*

*Ms. Svetlana Gannushkina, Civic Assistance Project, "Memorial,"  
Moscow*

Discussion

**12.45 – 14.15 Lunch**

**14.15 – 15.30 Role of Regional and International Organisations**

In recent years a broad range of humanitarian, human rights and development organizations have begun to provide protection, assistance, and reintegration and development support to internally displaced populations and regional organizations have been promoting political solutions. This session looks at the role and approaches of these organizations in the Russian Federation, ways to increase local and national capacity building, promotion of solutions and whether there is a need for such organizations to play an expanded role with the internally displaced.

*Moderator: Mr. Bill Frelick, Director, US Committee for Refugees,  
Washington, D.C.*

Council of Europe

*Mr. Alexandre Guessel, Office of the Council of Europe High  
Commissioner for Human Rights, Strasbourg*

Organisation for Security and Cooperation in Europe

*Ambassador Jorma Inki, OSCE Assistance Group to Chechnya*

United Nations agencies

*Mr. Toby Lanzer, Head of Office, OCHA-Moscow*

Safety of humanitarian personnel

*Mr. Bernard Lhoest, ICRC Representative in Ingushetia*

Discussion

**15.30 – 16.00 Coffee Break**

**16.00 – 18.00 Programme of Action for Future Activities**

This session will bring together the major conclusions and recommendations reached during the conference, identifying a programme of action through which the protection, assistance, reintegration and development needs of internally displaced persons in the Russian Federation can be best met at the national, regional, and international levels.

*Moderator: Professor Walter Kälin, University of Bern*

*Rapporteurs, Mr. Ed Schenkenberg van Mierop, Coordinator, International Council of Voluntary Agencies, Geneva, and Mr. Simon Bagshaw, Brookings Institution Project on Internal Displacement*

Discussion

**18.00 Concluding Remarks**

*Dr. Natalia Voronina, Director, “Partnership on Migration”, Moscow*

*Roberta Cohen, Co-Director, Brookings Institution Project on Internal Displacement*

*Academician Boris Topornin, Director of the Institute of State and Law, Russian Academy of Sciences, Moscow*

*Dr. Francis Deng, Representative of the Secretary-General on Internally Displaced Persons*

**18.30 Dinner**